

Iowa Department of Corrections
Report to the Iowa General Assembly:
Electronic Monitoring

January 6, 2006

Introduction

As specified by the Iowa General Assembly last year, “The department of corrections shall submit a report on electronic monitoring to the general assembly, to the co chairpersons and the ranking members of the joint appropriations subcommittee on the justice system, and to the legislative services agency by January 15, 2006. The report shall specifically address the number of persons being electronically monitored and break down the number of persons being electronically monitored by offense committed. The report shall also include a comparison of any data from the prior fiscal year with the current year” (2005 Iowa Acts, Chapter 174, Section 8).

Interest in electronic monitoring is due to passage of House File 619 last year, which mandated a number of new restrictions for sex offenders, including electronic monitoring. Specifically, the law states, “[I]f the person committed a criminal offense against a minor, or an aggravated offense, sexually violent offense, or other relevant offense that involved a minor, the person shall be supervised for a period of at least five years by an electronic tracking and monitoring system in addition to any other conditions of release.”

Use of Residential Facilities for Sex Offenders

Residential facility information is notable because physical security systems, check-out and check-in procedures, hourly counts, telephone contacts and visits, verification of furlough itineraries and other procedures provide at least the same (or higher) degree of monitoring as radio frequency electronic monitoring.

As of December 1, 2005 there were 105 sex offenders in residential facilities (identified based on most serious offense or history of sex offender treatment). A small number of offenders in residential facilities are also electronically monitored, and are included in the statistics provided in this report.

Types of Electronic Monitoring

The following types of electronic monitoring are currently in use by the Iowa Department of Corrections (DOC):

Radio Frequency. A monitoring receiver unit in the home is attached to the offender's phone and plugged into the phone jack as well as an electrical outlet. The offender wears a waterproof transmitter on the ankle that detects and alerts for tampering (for example, if the strap is opened or cut, or if the transmitter is not against the skin). This unit monitors the offender's arrivals and departures and is useful in assessing curfew compliance.

Global Positioning Satellite (GPS). The offender wears the Radio Frequency transmitter described above. Additionally, this system reports: a) time and date of arrival and departure from home; b) the travel path and times while out of the home; c) any removal or tampering of the transmitter or monitoring unit; and d) any violations of exclusion zone criteria (designated area(s) the offender is restricted from entering, such as a victim's home). This unit will report in as soon as the offender arrives home. A cell phone can be added to provide capability for immediate reporting.

Video Display/Breath Alcohol Test. A video display telephone in the home allows for visual verification of the offender's presence as well as confirmation of offender identity during the breath alcohol content test. This system is primarily used to assess compliance with alcohol consumption restrictions as well as curfew. In some cases a Radio Frequency transmitter is added to enhance monitoring of the offender's arrivals and departures.

Voice Verification. A voice print template is made of the offender's voice. The offender receives random or scheduled calls at home, and/or the offender calls in as required from approved locations (such as work). No special equipment is needed by the offender to receive or make calls. The system is used to verify the offender is meeting curfew requirements, and/or is where they are supposed to be at a given time.

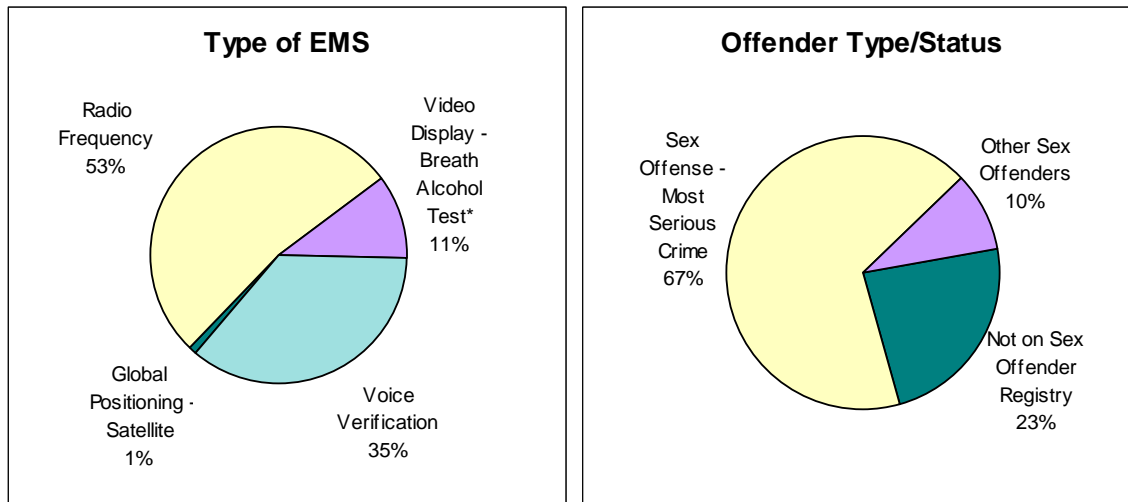
Growth in Use of Electronic Monitoring (EMS)

On December 30, 2004 there were 136 offenders on EMS statewide. This number has more than tripled, to 431 offenders on EMS as of December 30, 2005.

Growth in Use of EMS for Sex Offenders

On December 30, 2004 there were 28 offenders on EMS statewide whose most serious offense was a sex offense. This number has grown by more than tenfold. As of December 30, 2005, there were 289 offenders on EMS whose most serious offense was a sex offense, and 41 other sex offenders who were on the Iowa Sex Offender Registry and/or received sex offender treatment while under correctional supervision. This results in a total of 330 sex offenders on EMS as of yearend 2005.

EMS Summary, December 30, 2005



Offenders on EMS December 30, 2005 by Type of EMS

Type of EMS	1JD	2JD	3JD	4JD	5JD	6JD	7JD	8 JD	Total
Global Positioning - Satellite	1				2		1		4
Radio Frequency	57	25	51	6	28	18	27	16	228
Video Display - Breath Alcohol Test*	7	2			4	31	2		46
Voice Verification	2	26		16	49	28	8	24	153
Totals	67	53	51	22	83	77	38	40	431

*Some of these offenders receive Radio Frequency monitoring in addition to this type of EMS.

Offenders on EMS December 30, 2005 by Offender Type/Status

Offender Type/Status	1 JD	2 JD	3 JD	4 JD	5 JD	6 JD	7 JD	8 JD	Total
Sex Offense - Most Serious Crime	52	45	4	19	62	40	35	32	289
Other Sex Offenders*	10	7		1	12	5	2	4	41
Not on Sex Offender Registry	5	1	47	2	9	32	1	4	101
Totals	67	53	51	22	83	77	38	40	431

*Other Sex Offenders were identified based on whether they were on the Iowa sex offender registry, and/or receiving sex offender treatment.

Offenders on Electronic Monitoring: December 30, 2005 By Most Serious Offense

Crime Code	Offense Description	1JD	2JD	3JD	4JD	5JD	6JD	7JD	8JD	Totals
B Felony	ARSON 1ST								1	1
B Felony	ATTEMPTED MURDER, 85%						1			1
B Felony	MURDER 2ND							1		1
B Felony	PROH. ACTS/CONTR.,SIM SUB			1						1
B Felony	ROBBERY 1ST			1	1					2
B Felony	SEXUAL ABUSE 2ND	3		2		3		4	2	14
B Felony	SEXUAL ABUSE 2ND, 85%	2				1				3
C Felony	ARSON 2ND			1						1
C Felony	ASSLT. TO SEX ABUSE/SER. INJ.	1				2	1			4
C Felony	BURGLARY 2ND	1		1		1	1			4
C Felony	CONSPIRACY/COMMIT FORC FELONY	1								1
C Felony	ENTICING AWAY A CHILD								1	1
C Felony	POSS. CONTRABAND IN CORR. FACILITY - WEAPON	1								1
C Felony	PROH ACTS-MFG, DEL, CONSP, POSS W/INT-OTH SUBST		1	13		2	1			17
C Felony	PROH ACTS-MFG, DEL, CONSP, POSS W/INT-COCAINE						2			2
C Felony	PROH ACTS-MFG, DEL, CONSP, POSS W/INT-METH			2						2
C Felony	RECV PRECURSOR SUBST./MFG. C.S.						1			1
C Felony	ROBBERY - 2ND - 85%			2						2
C Felony	SEX ABUSE - 3RD, SPOUSE OR COHABITANT							1		1
C Felony	SEXUAL ABUSE 3RD - NOT FORCIBLE FELONY	6	5		5	6	2	5	4	33
C Felony	SEXUAL ABUSE 3RD	18	8		4	9	6	5	8	58
C Felony	SEXUAL EXPLOIT. OF CHILDREN		1						1	2
C Felony	THEFT 1ST	1		5	1	1				8
D Felony	ASSLT WHILE PARTIC. IN FELONY			1						1
D Felony	ASSLT. TO SEX ABUSE/INJURY						2			2
D Felony	BURGLARY 3RD			2					1	3
D Felony	CHILD ENDANGERMENT-BODILY INJURY						1			1
D Felony	ENTICING AWAY A CHILD	1	1			1				3
D Felony	FAILURE TO AFFIX TAX STAMP					1				1
D Felony	FORGERY			5						5
D Felony	GATHERING FOR USE OF DRUGS-OTHER THAN MARIJ			1						1
D Felony	INCEST	1	1			3	1	1		7

Crime Code	Offense Description	1JD	2JD	3JD	4JD	5JD	6JD	7JD	8JD	Totals
D Felony	INTERFERENCE W/OFFICIAL ACTS, SERIOUS INJURY			1						1
D Felony	LASCIVIOUS ACTS WITH A CHILD	3	9		2	18	1	1	6	40
D Felony	LASCIVIOUS ACTS W/CHILD 2 YRS PAWR AFTER TDD	3	1	1		2	8	1		16
D Felony	OPER VEH WH INT (OWI) 3RD/SUBSEQUENT	1		3		1	16			21
D Felony	PROH ACTS-MFG, DEL, CONSP, POSS W/INT-MARIJUANA			1			1			2
D Felony	PROH ACTS POSS PROD FOR MFG CONT SUBST			1			2			3
D Felony	PROH ACTS-POSS W/O PRESCRIPTION-3RD/SUBSEQ			1						1
D Felony	REC. TRANSP, POS. FIREARM FELON			1						1
D Felony	SEX ABUSE BY THERAPIST - PATTERN		1			1	1			3
D Felony	SEXUAL EXPLOIT. OF CHILDREN							1		1
D Felony	THEFT 2ND					1	1			2
D Felony	UNAUTH. USE OF CREDIT CARD						1			1
D Felony	WILLFUL INJURY - CAUSING BODILY INJURY	1		1			1			3
Fel - Enhancement	HABITUAL OFFENDER (PERSON)		1	1						2
Fel - Enhancement	LASC ACTS W/CHILD-SUPERVISION						1	1		2
NCIC Virtual Code	NCIC - DRUG LAW VIOLATION		2				1			3
NCIC Virtual Code	NCIC - OTHER SEX OFFENSE		3		2	3	3	3	1	15
NCIC Virtual Code	NCIC - SEXUAL ASSAULT	4	6		1	2	1	4		18
NCIC Virtual Code	NCIC - WEAPONS OFFENSE								1	1
Other Felony	LASCIVIOUS ACTS WITH A CHILD	1	1			1				3
Other Felony	LIFETIME COMMITMENT TO DOC	1								1
Aggravated Misd	ASSAULT INTENT OF INJURY								1	1
Aggravated Misd	ASSLT. TO SEX ABUSE/NO INJ.	5	4		3	4	1	7	6	30
Aggravated Misd	ATTEMPT TO ENTICE AWAY CHILD							1		1
Aggravated Misd	CHILD ENDANGERMENT/NO INJURY						1		2	3
Aggravated Misd	DOMESTIC ABUSE ASSAULT WITH INTENT								1	1
Aggravated Misd	DRIVING WHILE BARRED - MOTOR VEHICLE			1		1				2
Aggravated Misd	FORGERY			1						1
Aggravated Misd	HARASSMENT 1ST	1	1							2
Aggravated Misd	INDECENT CONTACT WITH A CHILD	3	1		2	2	6		2	16
Aggravated Misd	OPER VEH WH INT (OWI) 2ND		1			1	2			4
Aggravated Misd	OPERATE VEHICLE NO CONSENT			1						1
Aggravated Misd	PROH ACTS-POSS W/O PRESCRIPTION-2ND					2				2

Crime Code	Offense Description	1JD	2JD	3JD	4JD	5JD	6JD	7JD	8JD	Totals
Aggravated Misd	SEX EXPLOIT OF CHILDREN-1ST		1			2	2			5
Aggravated Misd	SEX OFFENDER REGISTRY - FAIL TO REGISTER/1ST				1	4	1			6
Aggravated Misd	SEXUAL EXPLOITATION--COUNSELOR OR THERAPIST								1	1
Aggravated Misd	SEXUAL MISCONDUCT W/JUVENILE OFFENDER		2							2
Aggravated Misd	STALKING - 1ST					1				1
Aggravated Misd	TAMPERING W/WITNESS OR JUROR	1								1
Serious Misd	ASSAULT NO INTENT OF INJURY					1				1
Serious Misd	ASSAULT W/BODILY INJURY OR MENTAL ILLNESS	2	1			1	1			5
Serious Misd	DISEM/EXHIB OBSC. MAT. TO MINOR	1								1
Serious Misd	DOMESTIC ABUSE ASSAULT - BODILY INJURY - MENTAL						1			1
Serious Misd	FALSE IMPRISONMENT					1				1
Serious Misd	INDECENT EXPOSURE	1	1			3	4		1	10
Serious Misd	INVASION OF PRIVACY	1								1
Serious Misd	LASCIVIOUS CONDUCT/MINOR	1						1		2
Serious Misd	OPER VEH WH INT (OWI) 1ST						1			1
Serious Misd	PROH ACTS-POSS W/O PRESCRIPTION-1ST	1								1
Serious Misd	WANTON NEGLECT/HEALTH CARE FAC.							1		1
Other Misd	PROH ACTS-POSS W/O PRESCRIPTION-1ST MARIJUANA					1				1